

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

AID-20 SPC-03 EB-11 NSC-10 CIEP-02 TRSE-00 SS-20

STR-08 OMB-01 CEA-02 PC-10 CIAE-00 INR-10 NSAE-00

PA-04 USIA-15 PRS-01 L-03 SR-02 ORM-03 AGR-20 DRC-01

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R 152300Z JAN 74

FM USMISSION USUN NY

TO SECSTATE WASHDC 2312

UNCLAS SECTION 1 OF 2 USUN 0120

EO 11652: NA

TAGS: AORG, UNDP, EAID

SUBJECT: UNDP 17TH GOVERNING COUNCIL - ADMINISTRATOR'S

OPENING REMARKS

REF: (A) USUN 091; (B) USUN 088

### SUMMARY

UNDP ADMINISTRATOR ADDRESSED GOVERNING COUNCIL  
AT OPENING OF 17TH SESSION JANUARY 14. AMONG TROPICS  
COVERED WERE INCREASED CONFIDENCE OF GOVERNMENTS IN  
PROGRAM, IMPROVED RESOURCE SITUATION IN VIEW OF PLEDGING  
CONFERENCE FOR 1974, DIFFICULTY IN MAKING RESOURCE AND  
EXPENDITURE PROJECTIONS, NEED FOR SUSTAINED HIGH LEVEL  
OF RESOURCE GROWTH TO PROVIDE FUNDS FOR SPECIAL AND  
EMERGENCY NEEDS AS WELL AS COUNTRY PROGRAMS, REMEDIAL  
MEASURES BEING TAKEN OR UNDER CONSIDERATION TO OVERCOME  
SHARP DISCREPANCY BETWEEN PROJECT BUDGETS AND IMPLIMENTA-  
TION RATES, IMPORTANCE OF INTER REGIONAL AND GLOBAL  
PROJECTS WHICH CURRENTLY CONSITTURE ONLY MINOR PART  
OF PROGRAM AND APPOINTMENT OF A COMMITTEE TO CONSIDER  
PROPOSED INTEGRATION OF UN VOLUNTEERS AND INTERNATIONAL  
SECRETARIAT FOR VOLUNTEER SERVICE. ITEM RECEIVING

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MOST ATTENTION WAS QUESTION OF UNDP ASSISTANCE TO PEOPLES  
IN LIBERATED TERRITORIES OF AFRICA. END SUMMARY.

1. UNDP ADMINISTRATOR RUDOLPH PETERSON ASSERTED IN

OPENING REMARKS TO 17TH SESSION OF UNDP GOVERNING COUNCIL JAN 15 THAT PROGRAM HAD GAINED GROUND IN LAST HALF YEAR. HE FOUND BROAD CONFIDENCE AND WILLINGNESS TO PARTICIPATE IN UNDP CONFIRMED IN PELEDGING CONFERENCE FOR 1974, IN TALKS WITH SENIOR OFFICIALS OF VARIOUS GOVERNMENTS, AND IN CONSTRUCTIVE COMMENTS AT 28TH GENERAL ASSEMBLY. ADMINISTRATOR SAID RELATIONS WITH EXECUTING AGENCIES HAD BECOME CLOSER. INTERNALLY, UNDP ADMINISTRATION HAD CONTINUED TO KEEP OPERATING PROCEDURES AND METHODS OF MANAGEMENT UNDER CLOSE STUDY, INTRODUCING CHANGES WHILE CONTINUING PRINCIPLES OF ECONOMY CONSISTENT WITH MAXIMIZING EFFICIENCY.

2. ADMINISTRATOR WAS ENCOURAGED BY RECENT PLEDGING CONFERENCE WHEN 80 GOVERNMENTS (NOT INCLUDING US) MADE PLEDGES FOR 1974 AT HIGHER LEVEL THAN FOR 1973. HE POINTED OUT, HOWEVER, THAT SINCE CONTRIBUTIONS TO UNDP REPRESENT RELATIVELY SMALL AMOUNTS OF TOTAL OFFICIAL DEVELOPMENT AID (ABOUT 3 PERCENT), MINOR OVERALL SHIFTS IN PRIORITIES OF DONOR COUNTRIES OFTEN HAVE SIGNIFICANT IMPACT ON UNDP RESOURCES AND MAKE FORECASTING OF FUTURE RESOURCES DIFFICULT. THUS RESOURCE PROJECTIONS MAY SHOW "DEFICIT" ONE YEAR AND "SURPLUS" THE NEXT. ON EXPENDITURE SIDE AS WELL, UNDP NOT YET SATISFIED IT CAN MAKE PREDICTIONS WITH SATISFACTORY ACCURACY.

3. ADMINISTRATOR STATED THAT WHILE UNDP'S FIRST PRIORITY MUST BE IMPLEMENTATION OF COUNTRY PROGRAMS, IT ALSO NEEDS FLEXIBILITY IN ORDER TO ALLOW ADDITIONAL COMMITMENT OF RESOURCES FOR SPECIAL NEEDS, UNFORESEEN SITUATIONS, PARTICULARLY PROMISING INTER-REGIONAL AND GLOBAL PROJECTS, AND EMERGENCIES. 1974 GROWTH IN RESOURCES, IF SUSTAINED, WOULD PERMIT ACHIEVEMENT OF BOTH OBJECTIVES.

4. ADMINISTRATOR PREDICTED EXPENDITURES DURING CURRENT PROGRAM CYCLE WOULD NOT BE SIGNIFICANTLY BELOW OVER ALL IPF TARGET DESPITE INEVITABLE LAG-TIME BETWEEN COMMITMENTS AND DISBURSEMENTS. NEVERTHELESS UNDP WAS CONCERNED BY SHARP DISCREPANCY BETWEEN SOME PROJECT BUDGETS AND IMPLEMENTATION RATES, WHICH RELATED TO DEFICIENCIES

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AND LACK OF REALISM IN FORMULATION, PLANNING AND PHASING OF PROJECTS. REMEDIAL ACTION TO BE TAKEN MIGHT INCLUDE GREATER DELEGATION OF RESPONSIBILITY TO FIELD FOR DETAILED ELABORATION OF PROJECTS. GREATER ATTENTION ALREADY BEING GIVEN TO PROJECT IMPLEMENTATION THROUGH PERIODIC REVIEWS AT COUNTRY LEVEL WITH PARTICIPATION BY GOVERNMENTS, RESREPS AND EXECUTING AGENCIES. WAYS TO IMPROVE BACKSTOPPING BY EXECUTING AGENCIES AND UNDP HEADQUARTERS UNDER CONSIDERATION AND GREATER EMPHASIS TO BE PLACED ON ENSURING THAT DELEGATED AUTHORITY IS PROPERLY UTILIZED. ALL THESE MEASURES POINTED TOWARD INCREASED RESPONSIB-

ILITY AT COUNTRY LEVEL. IN THIS REGARD, REPORTS FORM RESREPS INDICATED INCREASING SUPPORT AND INVOLVEMENT BY RECIPIENT GOVERNMENT AUTHORITIES. CONSEQUENTLY, UNDP EXPECTED TO MAKE INCREASINGLY USE OF NATIONAL CAPACITY IN PROJECT IMPLEMENTATION.

5. ADMINISTRATOR LAMENTED THAT INTER-REGIONAL AND GLOBAL PROJECTS, WHILE HAVING PARTICULARLY ATTRACTIVE COST BENETIT RATIO, CONSITUTED EXTREMELY SMALL PART OF PROGRAM. HE SAID THREE NEW GLOBAL PROJECTS (INTERNATIONAL LABORATORY FOR RESEARCH ON ANIMAL DISEASES, INTERNATIONAL LIVESTOCK CENTER FOR AFRICA, AND PROMOTION OF HIGHER EDUCATION FOR DEVELOPMENT) ILLUSTRATED OPPORTUNITIES HE WAW AHEAD GIVEN ADEQUATE RESOURCES, COMMITMENT BY THE INTERNATIONAL COMMUNITY , AND INVOLVE- MENT BY DEVELOPING COUNTEIS.

6. AS REPORTED REFTEL (B) , ADMINISTRATOR ADVISED COUNCIL THAT HE HAD APPOINTED COMMITTEE TO CONSIDER PROPOSED INTEGRATION OF UN VOLUNTEERS (UNV) AND INTERNATIONAL SECRETARIAT FOR VOLUNTEER SERVICE (SIVS) AND THAT HE HOPED TO PRESENT CONCRETE MEASURES FOR COUNCIL CONSIDERA TION AT 18TH SESSION.

7. BALANCE OF ADMININSTRATOR'S ADDRESS DEVOTED TO QUESTION OF UNDP ASSISTANCE TO AFRICAN LIBERATION MOVEMENTS AND PEOPLES IN LIBERATED AREAS OF AFRICA AND UNDP RELATIONSHIP WITH ORGANIZATION OF AFRICAN UNITY (OAU). ADMININSTRATOR STATED THAT FOL LOWING CONSULTATIONS WITH OAU HE HAD FORWARDED DRAFT AGREEMENT TO SECRETARY GENERAL OF OAU IN NOVEMBER , 1973. DRAFT AGREEMENT INCLUDED GUIDELINES FOR UNDP /OAU COOPERA TION APPROVED BY COUNCIL AT 13 TH SESSION. ASSISTANCE UNCLASSIFIED UNCLASSIFIED

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ENVISAGED WAS (1) TRAINING FOR OAU HEADQUARTERS STAFF NOT TO EXCEED \$ 50,000 PER YEAR, (2) FINANCING OF LARGE OAU -IDENTIFIED REGIONAL AND SUB-REGIONAL PROJECTS, AND (3) PROGRAMS, PRIMARILY IN FIELD OF EDUCATION, FOR PERSONS DISPLACED FROM TERRITORIES UNDER COLONIAL RULE OR SUBJECT TO RACILA DISCRIMINATION. OAU COUNCIL OF MINISTERS RESPONDED WITH REQUEST FOR CLAUSE STATING UNDP WOULD ASSIST LIVERATION MOVEMENTS. UNDP CONSEQUENTLY ADDED CLAUSE REFERRING TO PERTINENT GA RESOLTUIONS AND TO UNDP'S SPHERE OF COMPETENCE. OAU REQUEST THAT UNDP ASSISTANCE TO LIVERATION MOVEMENTS COME FROM SPECIAL RESOURCES RATHER THATN REGIONAL IPF'S NOT INCLUDED PENDING UNDP GOVERNING COUNCIL CONSIDERATION OF MATTER. DURING LAST YEAR SITUATION HAD CHANGED. SPECIAL RESOURCES FOR ASSISTANCE TO PEOPLES LIVING IN TERRITORES UNDER COLONIAL RULE IN SOUTHERN AFRICA HAD BEEN PLEDGED BY ONE COUNTRY (SWEDEN) AND POSSIBILITY OF ADDITIONAL RESOURCES HAD BEEN MENTIONED BY OTHERS. HOWEVER, UNDP STILL LACKED CONCRETE INFORMATION FORM

OAU ON NEEDS TO BE SATISFIED AND ESTIMATED COSTS OF DESIRED ASSISTANCE. ADMINISTRATOR HOPED TO RECEIVE SUCH INFORMATION IN TIME TO PREPARE FORMAL PAPER FOR COUNCIL'S CONSIDERATION AT 18TH SESSION (JUNE 1974).

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INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

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8. UNDP ASSISTANCE TO LIBERATION MOVEMENTS TO DATE HAD BEEN LIMITED TO REFUGEES AND HAD TWO ASPECTS: (1) ASSISTANCE TO REFUGEES RECOMMENDED BY LIBERATION MOVEMENTS RECOGNIZED BY OAU (PROJECT APPROVED BY COUNCIL IN JANUARY, 1972 FOR EXECUTION BY UNESCO TO ASSIST INSTITUTES IN GUINEA AND TANZANIA AND AN AGRICULTURAL TRAINING CENTER IN ZAMBIA) AND (2) FINANCING OF MISSIONS TO HELP PREPARE PROJECTS (A MISSION TO TANZANIA IN CONNECTION WITH PREPARATION OF AN AGRICULTURAL TRAINING PROJECT AT MOZAMBIQUE INSTITUTE AT BAGAMOYO). ADMINISTRATOR STATED HE WAS PREPARED TO RECOMMEND FOR APPROVAL OR TO APPROVE OTHER PROJECTS DEALING WITH ASSISTANCE TO REFUGEES, AND TWO PROJECTS (IN HEALTH AND AGRICULTURAL TRAINING) ALREADY IN PREPARATION. UNDP HAD NOT GIVEN DIRECT ASSISTANCE TO LIBERATION MOVEMENTS. ONE SEVERE CONSTRAINT, AMONG OTHERS, WAS LACK OF SUITABLE PROJECT PROPOSALS. AT PRESENT STAGE, IT SEEMED UNDP COULD BE PARTICULARLY HELPFUL BY FINANCING MISSIONS TO ASSIST OAU AND LIBERATION MOVEMENTS IN PREPARATION OF TECHNICAL ASSISTANCE AND OTHER PRE INVESTMENT PROJECTS FOR SUBMISSION TO UNDP AND OTHER DONORS.

9. FINALLY, ADMINISTRATOR TURNED TO QUESTION OF UNDP UNCLASSIFIED

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ASSISTANCE TO POPULATIONS IN LIBERATED AREAS. HE REFERRED TO GA RES 2874 (XXVI) WHICH CALLED ON ORGANIZATIONS OF UN SYSTEM TO ASSIST "PEOPLES OF SOUTHERN RHODESIA, NAMIBIA AND THE TERRITORIES UNDER PORTUGUESE ADMINISTRATION, INCLUDING IN PARTICULAR THE POPULATION IN THE LIBERATED AREAS OF THESE TERRITORIES" AND TO OTHER RESOLUTIONS REINFORCING THIS APPEAL. GUINEA BISSAU, AS A MEMBER OF FAO WAS NOW ELIGIBLE FOR UNDP ASSISTANCE. CONSULTATIONS HAD RECENTLY BEEN HELD AND UNDP HAD AGREED THAT FOR TIME BEING EXPLORATORY MISSIONS OF EXPERTS SHOULD PROCEED TO CONAKRY WHERE "NEW GOVERNMENT" IS BASED. "GOVERNMENT OF GUINEA BISSAU" WOULD ARRANGE THAT ASSISTANCE PROVIDED TO BE MADE AVAILABLE TO POPULATION OF LIBERATED AREAS IN APPROPRIATE MANNER. UNDP HAD NOT YET RECEIVED SPECIFIC REQUESTS FOR ASSISTANCE TO POPULATION IN OTHER TERRITORIES MENTIONED IN GA RES, BUT IT WOULD ATTEMPT TO MAKE APPROPRIATE CONTRIBUTION IF REQUESTS WERE FORTHCOMING.

10. COMMENT FOLLOWS SEPTEL.  
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## Message Attributes

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**Capture Date:** 27 JUL 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**TAGS:** AORG, EAID, UNDP, OAU, IMF  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005